



सत्यमेव जयते

भारत सरकार  
GOVERNMENT OF INDIA

# बजट पत्रों का संक्षिप्त परिचय KEY TO THE BUDGET DOCUMENTS 2026-2027

**फरवरी / February, 2026**

वित्त मंत्रालय  
MINISTRY OF FINANCE  
बजट प्रभाग  
BUDGET DIVISION

## **KEY TO BUDGET DOCUMENTS**

### **BUDGET 2026-2027**

1. The list of Budget documents presented to the Parliament, besides the Finance Minister's Budget Speech, is given below:

- A. Annual Financial Statement (AFS)
- B. Demands for Grants (DG)
- C. Finance Bill
- D. Fiscal Policy Statements mandated under Fiscal Responsibility and Budget Management (FRBM) Act, 2003
  - i. Macro-Economic Framework Statement
  - ii. Medium-Term Fiscal Policy cum Fiscal Policy Strategy Statement
- E. Expenditure Budget
- F. Receipt Budget
- G. Expenditure Profile
- H. Budget at a Glance
- I. Memorandum Explaining the Provisions in the Finance Bill
- J. Output Outcome Monitoring Framework
- K. Key Features of Budget 2026-27
- L. Implementation of Budget Announcements 2025-26

The documents shown at Serial Nos. A, B, and C are mandated by Articles 112, 113 and 110 (a) of the Constitution of India respectively, while the documents at Serial No. D (i) and (ii) are presented as per the provisions of the Fiscal Responsibility and Budget Management Act, 2003. Other documents at Serial Nos. E, F, G, H, I, J, K and L are in the nature of explanatory statements supporting the mandated documents with narrative in a user-friendly format suited for quick or contextual references. Hindi version of all these documents is also presented to the Parliament. The Budget documents can be accessed at <https://www.indiabudget.gov.in/>.

#### **2.1 A brief description of the Budget documents listed above is as follows:**

##### **A. Annual Financial Statement (AFS)**

The Annual Financial Statement (AFS), as mandated under Article 112, shows the estimated receipts and expenditure of the Government of India for 2026-27, along with estimates for 2025-26 and actuals for the year 2024-25. The receipts and disbursements are

shown under three parts in which Government Accounts are kept viz., (i) The Consolidated Fund of India, (ii) The Contingency Fund of India and (iii) The Public Account of India. The Annual Financial Statement distinguishes the expenditure on revenue account from the expenditure on other accounts, as mandated in the Constitution of India. The Revenue and the Capital sections together make the Union Budget. The estimates of receipts and expenditure included in the Annual Financial Statement are net of refunds and recoveries, respectively.

The significance of the Consolidated Fund, the Contingency Fund and the Public Account as well as the distinguishing features of the Revenue and the Capital portions are briefly given below:

- i. The Consolidated Fund of India (CFI) draws its existence from Article 266 of the Constitution. All revenues received by the Government, loans raised by it, and also receipts from recoveries of loans granted by it, together form the Consolidated Fund of India. All expenditure of the Government is incurred from the Consolidated Fund of India, and no amount can be drawn from the Consolidated Fund without due authorization from the Parliament.
- ii. Article 267 of the Constitution authorizes the existence of a Contingency Fund of India, which is an imprest placed at the disposal of the President of India to facilitate meeting of urgent unforeseen expenditure by the Government, pending authorization from the Parliament. Parliamentary approval for such unforeseen expenditure is obtained, ex-post-facto, and an equivalent amount is drawn from the Consolidated Fund to recoup the Contingency Fund after such ex-post-facto approval. The corpus of the Contingency Fund as authorized by Parliament presently stands at ₹30,000 crore.
- iii. Moneys held by Government in trust are kept in the Public Account. The Public Account draws its existence from Article 266 (2) of the Constitution of India. Provident Funds, Small Savings collections, receipts of Government set apart for expenditure on specific objects such as road development, primary education, other Reserve/Special Funds etc., are examples of moneys kept in the Public Account.

Public Account funds do not belong to Government and have to be paid back some time or the other to the persons and authorities who deposited them. Parliamentary authorisation for payments from the Public Account is not required. The approval of the Parliament is, however, obtained when amounts are withdrawn from the Consolidated Fund and kept in the Public Account for expenditure on specific objects (the actual expenditure on the specific object is again submitted for vote of the Parliament for withdrawal from the Public Account for incurring expenditure on the specific objects).

- iv. The Union Budget can be structured into the part pertaining to revenue, which is for ease of reference termed as Revenue Budget in (v) below, and the part pertaining to Capital, which is, for ease of reference, termed as Capital Budget in (vi) below.

- v. Revenue Budget consists of the revenue receipts of the Government (Tax revenues and Non-Tax revenues) and the revenue expenditure. Tax revenues comprise proceeds of taxes and other duties levied by the Union. The estimates of revenue receipts shown in the Annual Financial Statement take into account the effect of various taxation proposals made in the Finance Bill. Non-tax receipts of the Government mainly consist of interest and dividend on investments made by the Government, fees and other receipts for services rendered by the Government. Revenue expenditure is for the normal running of Government Departments and for rendering of various services, making interest payments on debt, meeting subsidies, grants in aid, etc. Broadly, the expenditure which does not result in creation of assets for the Government of India, is treated as revenue expenditure. All grants given to the State Governments/Union Territories and other parties are also treated as revenue expenditure in the books of Union Government even though some of the grants may be used for creation of capital assets by Grantee bodies / entities.
- vi. Capital Budget consists of the capital receipts and payments. The capital receipts are loans raised by the Government (these are termed as Market Loans), borrowings by the Government through the sale of Treasury Bills, the loans received from foreign Governments and bodies, recoveries of loans from State and Union Territory Governments and other parties and miscellaneous capital Receipts etc. Capital payments consist of capital expenditure on acquisition of assets like land, buildings, machinery, equipment, as also investments in shares, etc., and loans and advances granted by the Central Government to the State and the Union Territory Governments, Government companies, Corporations and other parties.
- vii. Accounting Classification
  - The estimates of receipts and disbursements in the Annual Financial Statement and of expenditure in the Demands for Grants are shown according to the accounting classification referred to under Article 150 of the Constitution.
  - The Annual Financial Statement shows, certain disbursements distinctly, which are charged on the Consolidated Fund of India. The Constitution of India mandates that items of expenditure such as emoluments of the President and other expenditure relating to his office, salaries and allowances of the Chairman and the Deputy Chairman of the Rajya Sabha and the Speaker and the Deputy Speaker of the Lok Sabha, salaries, allowances and pensions of the Judges of the Supreme Court, the Comptroller and Auditor-General of India and the Central Vigilance Commission, Interest on and repayment of loans raised by the Government and payments made to satisfy decrees of courts etc., are charged on the Consolidated Fund and are not required to be voted by the Parliament.

## **B. Demands for Grants (DG)**

- i. Article 113 of the Constitution mandates that the estimates of expenditure from the Consolidated Fund of India included in the Annual Financial Statement and required to be voted by the Lok Sabha be submitted in the form of Demands for

Grants. The Demands for Grants are presented to the Lok Sabha along with the Annual Financial Statement. Generally, one Demand for Grant is presented in respect of each Ministry or Department. However, more than one Demand may be presented for a Ministry or Department depending on the nature of expenditure. In regard to Union Territories without Legislature, a separate Demand is presented for each of such Union Territories.

In Budget 2026-27, there are 102 Demands for Grants. Each Demand initially gives separately the totals of (i) 'voted' and 'charged' expenditure; (ii) the 'revenue' and the 'capital' expenditure and (iii) the grand total on gross basis of the amount of expenditure for which the Demand is presented. This is followed by the estimates of expenditure under different major heads of account. The amounts of recoveries and net expenditure after reducing the recoveries from the gross expenditure are also shown. A summary of Demands for Grants is given at the beginning of this document, while details of 'New Service' or 'New Instrument of Service' such as, formation of a new company, undertaking or a new scheme, etc., if any, are indicated at the end of the document.

- ii. Each Demand normally includes the total provisions required for a service, that is, provisions on account of revenue expenditure, capital expenditure, grants to State and Union Territory Governments and loans and advances relating to the service. Where the provision for a service is entirely for expenditure charged on the Consolidated Fund of India, for example, Interest Payments (Demand for Grant No. 39), a separate Appropriation, as distinct from a Demand, is presented for that expenditure and it is not required to be voted by the Lok Sabha. Where, however, expenditure on a service includes both 'voted' and 'charged' items of expenditure, the latter are also included in the Demand presented for that service but the 'voted' and 'charged' provisions are shown separately in that Demand.

### **C. Finance Bill**

At the time of presentation of the Annual Financial Statement before the Parliament, a Finance Bill is also presented in fulfilment of the requirement of Article 110(1)(a) of the Constitution, detailing the imposition, abolition, remission, alteration or regulation of taxes proposed in the Budget. It also contains other provisions relating to Budget that could be classified as Money Bill. A Finance Bill is a Money Bill as defined under the Article 110 of the Constitution.

### **D. Fiscal Policy Statements mandated under FRBM Act, 2003**

#### **i. Macro-Economic Framework Statement**

The Macro-Economic Framework Statement is presented to Parliament under Section 3 of the Fiscal Responsibility and Budget Management Act, 2003 and the rules made thereunder. It contains an assessment of the growth prospects of the economy along with the statement of underlying assumptions. It also contains an assessment regarding the GDP growth rate, the domestic

economy and the stability of the external sector of the economy, fiscal balance of the Central Government and the external sector balance of the economy.

## **ii. Medium-Term Fiscal Policy cum Fiscal Policy Strategy Statement**

The Medium-Term Fiscal Policy Statement cum Fiscal Policy Strategy Statement is presented to Parliament under Section 3 of the Fiscal Responsibility and Budget Management Act, 2003. It sets out the three-year rolling targets for specific fiscal indicators in relation to GDP at market prices, namely (i) Fiscal Deficit, (ii) Revenue Deficit, (iii) Primary Deficit (iv) Tax Revenue (v) Non-tax Revenue and (vi) Central Government Debt. The Statement includes the underlying assumptions, an assessment of the balance between revenue receipts and revenue expenditure and the use of capital receipts including market borrowings for the creation of productive assets. It also outlines for the existing financial year, the strategic priorities of the Government relating to taxation, expenditure, borrowings, guarantees etc. The Statement explains how the current fiscal policies are in conformity with sound fiscal management principles and gives the rationale for any major deviation in key fiscal measures.

## **2.2 Explanatory Documents:**

To facilitate a more comprehensive understanding of the major features of the Budget, certain other explanatory documents are presented. These are briefly summarized below:

### **E. Expenditure Budget**

The provisions made for a scheme or a programme may be spread over several Major Heads in the Revenue and Capital sections in Demand for Grants. In the Expenditure Budget, the estimates made for a scheme/programme are brought together and shown on a net basis on Revenue and Capital heads at one place. Expenditure of individual Ministries/ Departments are classified under 2 broad Umbrellas (i) Centre's Expenditures and (ii) Transfers to States/ Union Territories (UTs). Under the Umbrella of Centre's Expenditure there are 3 sub-classifications (a) Establishment expenditure of the Centre (b) Central Sector Schemes and (iii) Other Central Expenditure including those on Central Public Sector Enterprises (CPSEs) and Autonomous Bodies.

The Umbrella of Transfers to States/UTs has 3 sub- classifications:

- a. Centrally Sponsored Scheme
- b. Finance Commission Grants
- c. Other Grants/Loans/Transfers

To understand the objectives underlying the expenditure proposed for various schemes and programmes in the Expenditure Budget, suitable explanatory notes are included.

### **F. Receipt Budget**

Details of Estimates of receipts included in the Annual Financial Statement are contained in the document "Receipt Budget". This document provides details of tax and

non-tax revenue receipts and capital receipts. It provides a statement on the arrears of tax revenues and non-tax revenues, as mandated under the Fiscal Responsibility and Budget Management Rules, 2004. Trend of receipts and expenditure along with deficit indicators, statement pertaining to National Small Savings Fund (NSSF), Statement of Liabilities, Statement of Guarantees given by the government, statements of Assets and details of External Assistance are also included in Receipt Budget. This also includes the Statement of Revenue Impact of Tax Incentives under the Central Tax System and lists the revenue impact of tax incentives that are proposed by the Central Government (This was earlier called 'Statement of Revenue Foregone' and brought out as a separate statement). The statement is given as an annexure to the Receipt Budget from Budget 2016-17 onwards. This document also shows liabilities of the Government including those on account of securities (bonds) issued in lieu of oil and fertilizer subsidies in the past.

### **G. Expenditure Profile**

- i. This document was earlier titled Expenditure Budget - Vol-I. It has been recast in line with the decision on Plan-Non Plan merger. It gives an aggregation of various types of expenditure and certain other items across demands. A brief description of the details included in the Expenditure Profile are given below:
- ii. Under the present accounting and budgetary procedures, certain classes of receipts, such as payments made by one Department to another and receipts of capital projects or schemes, are taken in reduction of the expenditure of the receiving Department. While the estimates of expenditure included in the Demands for Grants are for the gross amounts, the estimates of expenditure included in the Annual Financial Statement are net of recoveries. The document makes certain other refinements such as netting expenditure of related receipts so that overstatement of receipts and expenditure figures is avoided. The document contains statements indicating major variations between BE 2025-26 and RE 2025-26 as well as between RE 2025-26 and BE 2026-27 with brief reasons. Contributions to International bodies and estimated strength of establishment of various Government Departments and provision thereof are shown in separate Statements. A statement each, showing (i) Gender Budgeting (ii) Schemes for welfare of Scheduled Castes and Scheduled Tribes and (iii) Schemes for the Welfare of Children are also included in this document. It also has statements on (i) the expenditure details and budget estimates regarding Autonomous Bodies and (ii) the details of certain major Reserve funds in the Public Account etc.
- iii. Scheme expenditure forms a sizeable proportion of the total expenditure of the Central Government. Expenditure Profile gives the total provisions for each of the Ministries / Departments grouped under the different umbrellas. Statements showing externally aided projects are also included in the document.



- iv. Railways is the principal departmentally run commercial undertaking of the Government. The Budget of the Ministry of Railways and the Demands for Grants relating to Railway expenditure are presented to the Parliament together with the Union Budget from the financial year 2017-18 onwards. The Expenditure Profile has a separate section on Railways to capture the salient aspects of the demand for grants of Railways and other details of interest regarding Railways. The total receipts and expenditure of the Railways are incorporated in the Annual Financial Statement of the Government of India. Details of other commercially run departmental undertakings are also shown in a statement. Expenditure is depicted in the Expenditure Profile and Expenditure Budget, net of receipts of the Departmental Commercial Undertakings, in order to avoid overstatement of expenditure.
- v. The receipts and expenditure of the Demands of Ministry of Defence shown in the Annual Financial Statement are explained in greater detail in the document Defence Services Estimates presented with the Detailed Demands for Grants of the Ministry of Defence.
- vi. The details of Grants given to bodies other than State and Union Territory Governments are given in the statements of Grants-in-aid paid to non-Government bodies appended to Detailed Demands for Grants of the various Ministries.
- vii. The details of the Internal and Extra Budgetary Resources (IEBR) of the Public Enterprises that are generated internally and /or raised by the Public Enterprises are included on the strength of its own balance sheet during the year. Expenditure Profile also includes the Extra Budgetary Resources (EBRs) which relates to resources raised through 'Government of India (GoI) fully serviced bonds', where the repayments/ service of both principal and interest, is met by Government of India from the Annual Financial Statement. Statement (No. 27A) of the Expenditure Profile, as part of proactive disclosure by the Government, is based on Extra-Budgetary Resources (EBRs) of select commercially- run undertakings of Government of India which are not part of Central Government debt as per section 2(aa) (iii) of FRBM Act, 2003.

## **H. Budget at a Glance**

- i. This document shows in brief, receipts and disbursements along with broad details of Tax revenues and other receipts. This document provides details of resources transferred by the Central Government to State and Union Territory Governments. This document also shows the revenue deficit, the primary deficit and the fiscal deficit of the Central Government. The excess of Government's revenue expenditure over revenue receipts constitutes revenue deficit of Government. The difference between the total expenditure of Government by way of revenue, capital and loans net of repayments on the one hand and revenue receipts of Government and capital receipts which are not in the nature



of borrowing constitutes gross fiscal deficit. Primary deficit is fiscal deficit reduced by the interest payments.

- ii. The document also includes a statement indicating the quantum and nature (share in Central Taxes, grants/loan) of the total Resources transferred to States and Union Territory Governments. Details of these transfers by way of share of taxes, grants-in-aid and loans are given in Expenditure Profile (Statement No.18). Bulk of grants and loans to States/UTs are disbursed by the Ministry of Finance and are included in the Demand 'Transfers to States'. Other transfers include, those under the Demand 'Transfer to Delhi', 'Transfer to Puducherry' and 'Transfer to Jammu & Kashmir'. The grants and loans released to States and Union Territories by other Ministries/ Departments are reflected in their respective Demands.

#### **I. Memorandum Explaining the Provisions in the Finance Bill**

Finance Bill is accompanied by a Memorandum explaining the provisions to facilitate understanding of the taxation proposals contained in the finance Bill. The provisions and their implications are explained in the document titled Memorandum Explaining the Provisions in the Finance Bill.

#### **J. Output Outcome Monitoring Framework**

The "Output Outcome Monitoring Framework" has clearly defined outputs and outcomes for various Central Sector Schemes and Centrally Sponsored Schemes with measurable indicators against them and specific targets for FY 2026-27. Output-Outcome Monitoring Framework (OOMF) for Central Sector Schemes (CSs) and Centrally Sponsored Schemes (CSSs) with financial outlay of ₹500 crore and more will be laid in the House along with Budget 2026-27. With regard to CS and CSS schemes with outlay less than ₹500 crore the output-outcome monitoring framework with itemized expenditure of the schemes is prepared by the respective Ministry/Department and the same will be presented in the Parliament along with the Detailed Demand for Grants (DDG).

#### **K. Key Features of Budget 2026-27**

The Document is a snapshot summary of the economic vision of the Government and the major policy initiatives in the thrust areas of the economy for growth and welfare. Major milestones achieved in fiscal consolidation and management of the Government finances along with a bird's eye view of the key budget proposals for the fiscal year 2026-27 are also included in the document.

#### **L. Implementation of Budget Announcements 2025-26**

The Document summarises the status of implementation of the announcements made by Hon'ble Finance Minister in the Budget Speech 2025-26.

